

SETTLEMENT AGREEMENT AND RELEASE

This SETTLEMENT AGREEMENT AND RELEASE (hereinafter "Agreement") is entered into between the STATE OF CALIFORNIA AIR RESOURCES BOARD (hereinafter "ARB") 1001 I Street, Sacramento, California 95814, and the City of Elk Grove (hereinafter "E-TRAN"), 8401 Laguna Palms Way, Elk Grove, CA 95758.

I. RECITALS

- (1) California Health and Safety Code (*H&SC*) Section 44011.6 established the Heavy Duty Vehicle Inspection Program (HDVIP). It authorizes ARB to inspect on-road heavy-duty vehicles for excessive smoke emissions and engine tampering and to issue citations, accordingly. The program also requires the vehicle owner to repair its engines that exceed the prescribed ARB smoke opacity standards, perform a post-repair opacity test, and submit proof of repairs and any assessed penalties under the Regulations of the Heavy-Duty Smoke Inspection Program, Chapter 3.5, Sections 2180-2188, Title 13, California Code of Regulations (CCR).
- (2) *H&SC* Section 43701 provides that ARB shall adopt regulations that require owners or operators of heavy-duty diesel motor vehicles to perform regular inspections of their vehicles for excess smoke emissions.
- (3) Title 13, CCR sections 2190 et seq. was adopted under the authority of *H&SC* section 43701 and, with limited exceptions, which are not applicable here, apply to all heavy-duty diesel powered vehicles with gross vehicle weight ratings greater than 6,000 pounds that operate on the streets or highways within the State of California.
- (4) Title 13, CCR sections 2190 et seq. authorize the Periodic Smoke Inspection Program (PSIP) which requires the owners and operators of California based vehicle fleets of two or more heavy duty diesel motor vehicles with gross vehicle weight ratings greater than 6,000 pounds that operate on the streets or highways within the State of California to conduct annual smoke opacity inspections of their vehicles that are four years older than the model year of the vehicle's engine.
- (5) Title 13, CCR section 2192 (a) requires inter alia that the owner of the vehicle "[t]est the vehicle for excessive smoke emissions periodically according to the inspection intervals specified in section 2193 (a), (b), and (c)", "[m]easure the smoke emissions for each test...", "[r]ecord the smoke test opacity levels and other required test information as specified in section 2194..." and "[k]eep the records specified in section 2194 for two years after the date of inspection."

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- (6) H&SC Section 43016 states, "Any person who violates any provision of this part, or any order, rule, or regulation of the state board adopted pursuant to this part, and for which violation there is not provided in this part any other specific civil penalty or fine, shall be subject to a civil penalty of not to exceed five hundred dollars (\$500.00) per vehicle."
- (7) The ARB considers testing, measuring, recording, and recordkeeping to be critical components in reducing excessive smoke emissions from these heavy-duty vehicles.
- (8) ARB contends E-TRAN failed to test, measure, record, and maintain records of smoke emissions from its fleet of heavy-duty diesel vehicles for 2008 and 2009 in violation of Title 13, CCR Sections 2190 et seq.
- (9) The Fleet Rule for Transit Agencies (TFV) – Transit Fleet Vehicle requirement, Title 13 CCR, section 2023.2(b)(1), state that no later than December 31, 2007, the diesel PM emission total for a transit agency's transit fleet vehicle shall be no more than 60 percent of its diesel PM emission total on January 1, 2005. The E-TRAN erroneously reported to the ARB that the E-TRAN diesel PM emission total as of December 31, 2007 was no more than 60 percent of its diesel emission total on January 1, 2005.
- (10) Health and Safety Code, Sections 39674 (a) and (b) authorize civil penalties for the violation of the programs for the regulation of toxic air contaminants not to exceed one thousand dollars (\$1,000.00) or not to exceed ten thousand dollars (\$10,000.00) respectively, for each day in which the violation occurs.
- (11) ARB contends that if the facts described in recital paragraphs (8) – (9) were proven, civil penalties could be imposed against E-TRAN, as provided in H&SC section 39674.
- (12) E-Tran provides urban and transit services to its residents who would otherwise drive in single-occupant vehicles. The public transit vehicles are generally less polluting than multiple single-occupant vehicles and reduce traffic congestion and the consumption and combustion of fuels.
- (13) E-TRAN is a public agency that would be financially burdened by larger penalties.
- (14) E-TRAN is willing to enter into this Agreement solely for the purpose of settlement and resolution of this matter with ARB. ARB accepts this Agreement in termination of this matter. Accordingly, the parties agree to resolve this matter completely by means of this Agreement, without the need for formal litigation, and therefore agree as follows:

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II. TERMS & RELEASE

In consideration of ARB not filing a legal action against E-TRAN, for the Violations alleged above, ARB and E-TRAN agree as follows:

- (1) Upon execution of this Agreement, E-TRAN shall pay a civil penalty of \$3,000.00. Payment shall be made in check form as described below and the payments will be made by January 20, 2011:

- \$ 2,250.00 to the **California Air Pollution Control Fund** by January 20, 2011.
- \$ 750.00 to the **Peralta Community College District** by January 20, 2011.

All payments and documents shall be sent to the attention of:

Ann M. Stacy, Air Pollution Specialist
Air Resources Board, Enforcement Division
P.O. Box 2815
Sacramento, CA 95812

- (2) E-TRAN shall not violate H&SC Sections 43701 et seq. and 44011.6 et seq. and Title 13, CCR Sections 2180 et seq., 2190 et seq., 2020 et seq., 2480 et seq., and 2485 et seq.
- (3) E-TRAN shall comply with one or both of the following options to attend the California Council on Diesel Education and Technology (CCDET) class, as described on the ARB webpage at <http://www.arb.ca.gov/enf/hdvp/hdvp.htm>. This class is conducted by various California Community Colleges and instructs attendees on compliance with the PSIP and the HDVIP.
 - (a) E-TRAN shall have at least one staff member responsible for compliance with the PSIP and the HDVIP attend the CCDET class. Proof of CCDET completion shall be provided to ARB within one year of the date of this Agreement and shall be maintained in each applicable employee's file for the term of his or her employment, or as provided by E-TRAN rules, regulations, codes, or ordinances, whichever is longer.
 - (b) If E-TRAN uses a contractor to perform the annual smoke opacity testing required under the PSIP, E-TRAN shall obtain proof that the contractor's staff conducting the smoke opacity tests completed the CCDET course within the past four years. This proof of CCDET completion shall be provided to ARB with PSIP records as required by this Settlement Agreement and shall be maintained with the annual PSIP records.
- (4) E-TRAN shall submit copies of all PSIP compliance records for years 2010 and 2011 to the ARB by January 31 of the following year. Copies shall be addressed

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to the attention of Ann M. Stacy at the California Air Resources Board, Enforcement Division, P.O. Box 2815, Sacramento, CA 95812. The ARB reserves the right to visit any E-TRAN fleet location at any time to conduct compliance audits for the HDVIP and PSIP, or any other applicable ARB program.

- (5) E-TRAN shall complete Low NOx Software Upgrades (reflash) on all applicable heavy-duty diesel engines operating in California and report to the ARB within 45 days of this agreement.
- (6) Each 1974 or newer diesel powered heavy-duty vehicle in the E-TRAN fleet shall comply with the emission control label (ECL) requirements set forth in the CCR, Title 13, Section 2183 (c) within 45 days of this agreement.
- (7) E-TRAN shall instruct all employees who operate diesel-fueled vehicles to comply with the idling regulations set forth in CCR, Title 13, Section 2485, within 45 days of this Agreement.
- (8) E-Tran failed to meet the emission reduction requirements for particulate matter as specified in 13 CCR 2023.2(b). No later than March 31, 2011, the diesel PM emission total for E-Tran's transit fleet vehicles shall be no more than 20 percent of its diesel PM emission total on January 1, 2005, or equal to 0.01 g/bhp-hr times the total of number of transit fleet vehicles in the current fleet, whichever is greater. 77.6%
22.4%
- (9) This Agreement shall apply to and be binding upon E-TRAN, and its officers, directors, receivers, trustees, employees, successors and assignees, subsidiary and parent corporations and upon ARB and any successor agency that may have responsibility for and jurisdiction over the subject matter of this Agreement.
- (10) This Agreement constitutes the entire agreement and understanding between ARB and E-TRAN, concerning the subject matter hereof, and supersedes and replaces all prior negotiations and agreements between ARB and E-TRAN, concerning the subject matter hereof.
- (11) No agreement to modify, amend, extend, supersede, terminate, or discharge this Agreement, or any portion thereof, is valid or enforceable unless it is in writing and signed by all parties to this Agreement.
- (12) Severability. Each provision of this Agreement is severable, and in the event that any provision of this Agreement is held to be invalid or unenforceable, the remainder of this Agreement remains in full force and effect.
- (13) This Agreement shall be interpreted and enforced in accordance with the laws of the State of California, without regard to California's choice-of-law rules.

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- (14) This Agreement is deemed to have been drafted equally by the Parties; it will not be interpreted for or against either party on the ground that said party drafted it.
- (15) Now, therefore, in consideration of the payment by E-TRAN, in the amount of three thousand dollars (\$3,000.00). ARB hereby releases E-TRAN and its principals, officers, directors, agents, subsidiaries, predecessors, and successors from any and all claims that ARB may have based on the facts and allegations described in recital paragraphs (8-10), above. The undersigned represent that they have the authority to enter into this Agreement.
- (16) Senate Bill 1402 (Dutton, Chapter 413, statutes of 2010) requires the ARB to provide information on the basis for the penalties it seeks (see H&SC section 39619.7). This information, which is provided throughout this settlement agreement, is summarized here.

The manner in which the penalty amount was determined, including a per unit or per vehicle penalty.

Penalties must be set at levels sufficient to discourage violations. The penalties in this matter were determined in consideration of all relevant circumstances, including the eight factors specified in H&SC sections 42403 and 43024.

Transit Fleet Vehicle Violations

The per vehicle penalty for the Transit Fleet Vehicle (TFV) violations involved in this case is a maximum of \$1,000 per vehicle per day for strict liability violations or \$10,000 per vehicle per day for negligent or intentional violations. The penalty obtained for the TFV violations involved in this case is \$2,000.00, or \$500.00 per vehicle per violation.

PSIP Violations

The per vehicle penalty for the PSIP violations involved in this case is a maximum of \$500 per vehicle per violation. The penalty obtained for the PSIP violations involved in this case is \$1,000.00 for 2 vehicles, or \$500.00 per vehicle per violation.

The provision of law the penalty is being assessed under and why that provision is most appropriate for that violation.

TFV Violations

The penalty provision being applied for the TFV regulation violations is Health and Safety Code section 39674 because the TFV rule is a Toxic Air Contaminant Control Measure adopted pursuant to authority contained in Health and Safety Code Section 39660, et seq. and because E-TRAN failed to use best available control technology on 4 vehicles as required by the TFV rule, Title 13, CCR,

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section 2023 et seq., over an unspecified number of days during the years of 2008 through 2010.

PSIP Violations

The penalty provision being applied to the PSIP violations is H&SC section 43016 because E-TRAN failed to test, measure, record, and maintain records of smoke emissions from its fleet of heavy duty diesel vehicles for the years 2008 and 2009 in violation of the PSIP regulation in Title 13, CCR Sections 2190 et seq. Since the PSIP regulation was adopted pursuant to authority granted in Part 5 of Division 26 of the H&SC and since there is no specific penalty or fine provided for PSIP violations in Part 5, H&SC section 43016 is the applicable penalty provision.

Is the penalty being assessed under a provision of law that prohibits the emission of pollution at a specified level, and, if so a quantification of excess emissions, if it is practicable to do so.

The provisions cited above do prohibit emissions above a specified opacity or level of g/hp-hr. However, since the hours of operation of the non-compliant units involved and their individual emission rate are not known, it is not practicable to quantify the excess emissions.

- (17) E-TRAN acknowledges that ARB has complied with SB 1402 in prosecuting and settling this case. Specifically, ARB has considered all relevant facts, including those listed at H&SC section 43024, has explained the manner in which the penalty amount was calculated, has identified the provision of law under which the penalty is being assessed and has considered and determined that this penalty is being assessed under a provision of law that prohibits the emission of pollutants at a specified level.
- (18) Penalties were determined based on the unique circumstances of this matter, considered together with the need to remove any economic benefit from noncompliance, the goal of deterring future violations and obtaining swift compliance, the consideration of past penalties in similar cases, and the potential costs and risk associated with litigating these particular violations. Penalties in future cases might be smaller or larger on a per unit/vehicle basis.

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- (19) The penalty was based on confidential settlement communications between ARB and E-TRAN that ARB does not retain in the ordinary course of business either. The penalty is the product of an arms length negotiation between ARB and E-TRAN and reflects ARB's assessment of the relative strength of its case against E-TRAN, the desire to avoid the uncertainty, burden and expense of litigation, obtain swift compliance with the law and remove any unfair advantage that E-TRAN may have secured from its actions.

California Air Resources Board

By: 

Name: James Ryden

Title: Chief, Enforcement Division

Date: 2/2/11

E-TRAN

By: 

Name: Laura S. Gill

Title: City Manager

Date: 1/25/2011